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STATE OF NEW HAMPSHIRE  
DEPARTMENT OF CORRECTIONS  
OFFICE OF THE COMMISSIONER  
P.O. BOX 1806  
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www.nh.gov/nhdoc

JOHN V. SCIPPA  
INTERIM COMMISSIONER

IE

May 21, 2025

Her Excellency, Governor Kelly A. Ayotte  
and the Honorable Council  
State House  
Concord, New Hampshire 03301

**REQUESTED ACTION**

Pursuant to MOP 1200 I. (D). authorize the NH Department of Corrections (NHDOC) to pay annual membership dues to the Interstate Commission for Adult Offender Supervision (ICAOS) (VC# 281671), 3070 Lake Crest Circle, Suite 400-264, Lexington, KY 40513, in the amount of \$27,479.72 for FY 2026 effective upon Governor and Executive Council approval, for the period of July 1, 2025 through June 30, 2026. 100% Other Funds (Interstate Compact Fees).

Funds are anticipated to be available in the following account, Interstate Compact Fees: 02-46-460010-53470000-026-500251 as follows:

Interstate Commission for Adult Offender Supervision		
Account	Description	FY 2026
02-46-46-460010-53470000-026-500251	Membership Dues	\$ 27,479.72
<b>Total Contract Amount</b>		<b>\$ 27,479.72</b>

**EXPLANATION**

The ICAOS administers the day-to-day oversight of the compact for the transfer of supervision of probationers and parolees between states. The Commission promulgates rules to achieve the goals of the compact, ensures an opportunity for input and timely notice to victims and to jurisdictions where probationers and parolees are authorized to relocate across state lines. The Commission establishes a system of uniform data collection, provides access to information on active cases by authorized criminal justice officials, and coordinates regular reporting of Compact activities to heads of the state councils, state executives, judicial and legislative branches and criminal justice administrators. The Commission also monitors compliance with rules governing interstate movement of probationers and parolees and initiates interventions to address and correct noncompliance and coordinates training and education regarding regulations of interstate movement of probationers and parolees for officials involved in such activity. It is imperative that the NHDOC remain a member, not only as a means to comply with NH law (RSA 651 A:25) but also to facilitate releases once a minimum sentence is served. The receiving state through this compact assumes the duties of visitation of and supervision over parolees and

probationers of any sending state. Without a plan or this compact some inmates would be forced to fulfill their maximum sentence. Without coordination with other states through ICAOS, probationers and parolees would be more likely to abscond to another state and result in added costs to New Hampshire to find and return the absconders.

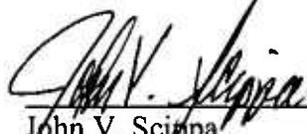
For FY 2026, each state, has been assessed for the re-write of a new management system relating the Interstate Compact Offender Tracking System. The amount is assessed based on the number of cases utilized in the system by each state. NHDOC has been assessed \$3,427.75. Membership dues are \$24,051.97 for a total amount due of \$27,479.72.

Listed below are answers to standard questions required for Governor and Executive membership approval submissions:

1. *How long has this organization been in existence and how long has this agency been a member of this organization?*  
Developed in 1937 and designed to regulate the movement of probationers and parolees across state lines, the ICAOS is enacted in all 50 states and three U.S. territories (District of Columbia, U.S. Virgin Islands, and Puerto Rico). Through a partnership with the Council of State Governments (COSG) and National Institute of Corrections (NIC), the compact was revised in 2002 to provide states the authority, accountability, and resources to track and supervise probationers and parolees who move across state lines, thereby enhancing public safety and probationers and parolees' accountability. NHDOC was a member of the prior interstate compact, COSG, and has been a paying member of ICAOS since 2013.
2. *Is there any other organization which provides the same or similar benefits which your agency belongs to?*  
No
3. *How many other states belong to this organization and is your agency the sole New Hampshire state agency that is a member?*  
All 50 states are eligible members of ICAOS and the NHDOC is the only organization representing the State of New Hampshire.
4. *How is the due's structure established? (Standard fee for all states, based on population, based on other criteria, etc.)?*  
According to the ICAOS, the dues are based on the population of a state and the volume of probations and parolees' transfers between states in determining and adjusting the assessment formula. The formula is: (population of the state divided by the population of the United States) plus (number of probationers and parolees sent and received by state divided by the total number of probationers and parolees sent from and received by all states) divided by two. The resulting ratio derived from the due's formula is used to rank the member state. The State of New Hampshire is among the second to lowest tier of six tiers.
5. *What benefit does the State receive from participating in this membership?*  
New Hampshire is a state party to ICAOS pursuant to RSA 651-A:25. This membership allows the State of New Hampshire to transfer probationers and parolees in and out of the State in a manner that promotes effective supervision strategies consistent with public safety, probationers and parolees' accountability, and victim's rights.

6. *Are training or educational/research materials included in the membership?*  
ICAOS provides training, technical assistance, and support to member states and other criminal justice professionals involved in interstate compact business to include presentation, training bullétins, and links to other resources such as publications and on-demand modules.
7. *Is the membership required to receive any federal grants or required in order to receive or participate in licensing or certification exams?*  
No.
8. *Is there any travel included with the membership fee? Explain in detail any travel to include the number of employees involved, the number of trips, destination if known and purposes of membership supported trips.*  
Designated voting member(s) from each state are required to attend an annual business meeting and an annual executive committee meeting, if applicable, in accordance with the ICAOS bylaws.
9. *Which state agency employees are directly involved with this organization? (Indicate if they are members, voting members, committee member, and/or officers of the organization).*  
NHDOC Voting members include:
- David Cady, Deputy Director of Field Services, NH Compact Commissioner
- NHDOC State council members include:
- Jeanne Stewart, Deputy Compact Administrator, NHDOC, Executive Member – Secretary
  - Lauren Avery, Victim Witness Specialist, NH DOC Victim Services, Victims Member
10. *Explain in detail any negative impact to the State if the Agency did not belong to this organization.*  
Interstate Commission for Adult Offender membership has the sole statutory authority for regulating the transfer of adult parole and probation supervision across state boundaries for all 50 states. Without this membership, the NHDOC would not be able to allow probationers and parolees to be relocated to their home state with family support under proper supervision, public safety, accountability and victim's rights. Not belonging to the Compact not only means that we cannot transfer supervised individuals to other states, but also means that states can allow their supervised individuals to remain in our state without our knowledge or supervision. It would put communities at risk as we would not have the intelligence and communication with other states to know who was actively in our state with little or no supervision.

Respectfully Submitted,

  
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John V. Scippa  
Interim Commissioner



# Interstate Commission for Adult Offender Supervision

Ensuring Public Safety for the 21<sup>st</sup> Century

March 18, 2025

David Cady, Commissioner  
New Hampshire Department of Corrections  
P.O. Box 1806  
Concord, NH 03302-1806

DESCRIPTION	AMOUNT
NH Interstate Compact Fees – Fiscal Year 2026	\$24,051.97
Payment is due: <b>7/1/2025</b>	
<b>TOTAL DUE</b>	<b>\$24,051.97</b>

## Instructions:

- **PLEASE PAY BY ACH/EFT WHERE POSSIBLE**
- Physical checks may be made payable to:  
Interstate Commission for Adult Offender Supervision or ICAOS  
3070 Lakecrest Circle, Suite 400-264, Lexington, KY 40513
- Federal Identification Number: 42-1676111
- Interest shall accrue on the balance of the unpaid dues after thirty (30) days at the rate of one percent (1%) per month not to exceed twelve percent (12%) per annum

If you have any questions, please contact Ashley Lippert, executive director, at (859) 721-1050, [alippert@interstatecompact.org](mailto:alippert@interstatecompact.org) or Dr. Allen Eskridge, director of operations & policy, at (859) 721-1052, [aeskridge@interstatecompact.org](mailto:aeskridge@interstatecompact.org).



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[www.interstatecompact.org](http://www.interstatecompact.org)  
[icaos@interstatecompact.org](mailto:icaos@interstatecompact.org)



3070 Lakecrest Circle  
Suite 400-264  
Lexington, Kentucky 40513



# Interstate Commission for Adult Offender Supervision

Ensuring Public Safety for the 21<sup>st</sup> Century

March 18, 2025

David Cady, Commissioner  
New Hampshire Department of Corrections  
P.O. Box 1806  
Concord, NH 03302-1806

DESCRIPTION	AMOUNT
NH Capital Assessment – ICOTS System Rewrite – Fiscal Year 2026	\$3,427.75
Payment is due: <u>7/1/2025</u>	
<b>TOTAL DUE</b>	<b>\$3,427.75</b>

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# Interstate Commission for Adult Offender Supervision

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March 18, 2025

David Cady, Commissioner  
New Hampshire Department of Corrections  
P.O. Box 1806  
Concord, NH 03302-1806

Dear Commissioner Cady,

At the 2024 Annual Business Meeting, the Commission approved a capital assessment to fund the development of a modernized transfer and tracking management system as a replacement for the Interstate Compact Offender Tracking System (ICOTS). The approved capital assessment splits the additional state obligation over a two-year period with the first installment due in FY2026.

Your state's capital assessment for FY2026 is reflected as a separate invoice and is attached along with your FY2026 regular dues assessment. Should you have any questions regarding your dues and capital assessment invoices, please contact the national office at your convenience.

Regards,

Ashley Lippert  
Executive Director  
ICAOS

Attachments



+1 859 721 1050 (main)



[www.interstatecompact.org](http://www.interstatecompact.org)  
[icaos@interstatecompact.org](mailto:icaos@interstatecompact.org)



3070 Lakecrest Circle  
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Lexington, Kentucky 40513

## Interstate Commission For Adult Offender Supervision

Since 1937, the Interstate Compact for the Supervision of Parolees and Probationers has provided the sole statutory authority for regulating the transfer of adult parole and probation supervision across state boundaries. All 50 states are members of this interstate agreement, as are the District of Columbia, Puerto Rico and the U.S. Virgin Islands.

In 1998, the National Institute of Corrections (NIC) Advisory Board, following several public hearings, directed its staff to begin pursuing a revision of the compact. Through the development of an Advisory Group, NIC facilitated a discussion among state officials and corrections policy experts, arriving at a list of recommendations for improvement and overhaul to the existing interstate compact. Through a partnership with The Council of State Governments (CSG), NIC and CSG developed and facilitated a Drafting Team of state officials to design a revised interstate compact - one that would include a modern administrative structure, that provided for rule-making and rule-changing over time, that required the development of a modern data collection and information sharing system among the states, and one that was adequately funded to carry out its tasks.

Beginning in January 2000, the new Interstate Compact for Adult Offender Supervision saw acceptance in the states and by June 2002, had reached its threshold of 35 states, thereby becoming active in just 30 months.

The first meeting of the new Interstate Commission took place November 18-20, 2002 in Scottsdale, Arizona. More than 45 states attended the inaugural meeting at which the newly formed commission conducted preliminary business.

The Interstate Commission oversees the day-to-day oversight of the compact between the states. It promulgates rules to achieve the goals of the compact, ensures an opportunity for input and timely notice to victims and to jurisdictions where defined offenders are authorized to travel or to relocate across state lines and will establish a system of uniform data collection, provide access to information on active cases by authorized criminal justice officials, and coordinate regular reporting of Compact activities to heads of state councils, state executive, judicial, and legislative branches and criminal justice administrators. The Commission will also monitor compliance with the rules governing interstate movement of offenders and initiate interventions to address and correct noncompliance and will coordinate training and education regarding regulations of interstate movement of offenders for officials involved in such activity.